

#### **Higher School of Economics**

Institute for Statistical Studies and Economics of Knowledge



**Foresight Centre** 

# Foresight in Russia: Implications for Policy Making

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#### **CONTENTS**

- Major policy instruments for S&T and innovation
- S&T Foresight in Russia vis-à-vis policy development
- New challenges: from informing policy to its designing



# Key challenges for S&T and innovation policies

- Development of human resources
- Creation of innovation friendly environment for business
- Bridging the gap between business, R&D and state
- Strategies for sectors of economy
- Increasing efficiency of budget R&D funding
- Innovation in the government
- Innovation in public sector, infrastructure
- Social innovation
- Stimulating innovation from the government
- Building regional innovation clusters



# Policy instruments related to S&T and innovation

- Concept of long-term social and economic development of Russia
- Priority S&T areas, list of critical technologies
- Priorities for technology modernisation
- Strategies for sectors of economy
- Research programmes funded from Federal budget
- Technology platforms
- Innovation programmes for state-owned companies
- National research universities + innovation infrastructure
- Linking enterprises and universities
- State programmes for human resources development
- National research centres, centres of excellence
- Budget procurements
- Regional strategies of social and economic development, innovation priorities



#### **Priorities for S&T and innovation**

- Mission-oriented: Technology modernisation
- Functional: Restructuring S&T system
- Thematic: Critical technologies,
   S&T programmes

Energy efficiency
Nuclear technologies
Space technologies
Medicine
Strategic information technologies

Research universities
Innovation infrastructure at universities
National research centres
Centres of excellence

Information and telecommunication systems
Living systems
Industry of nanosystems
Transportation and aerospace systems
Rational use of nature
Energy efficiency and energy saving



#### Major stages of S&T Foresight in Russia

- S&T priorities and critical technologies:
   1996, 2002, 2006, 2011
- S&T Foresight: 2025 (Delphi) 2007-2008
- S&T Foresight: 2030 2009-2010
- S&T Foresight: 2030 (new cycle) 2011-2013



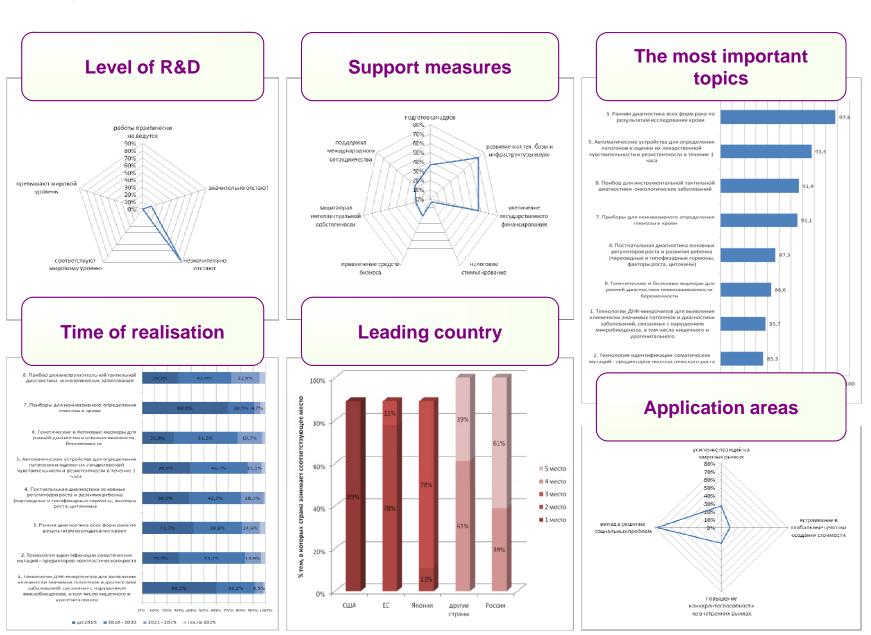
#### 1st cycle – S&T Delphi: areas covered

Information and Telecommunication Systems
Industry of Nanosystems and Materials
Living Systems
Medicine and Health
Rational Use of Natural Resources
Transportation, Aviation and Space Systems
Power Engineering and Energy Saving
Manufacturing Systems
Safety and Security
Technologies for Society

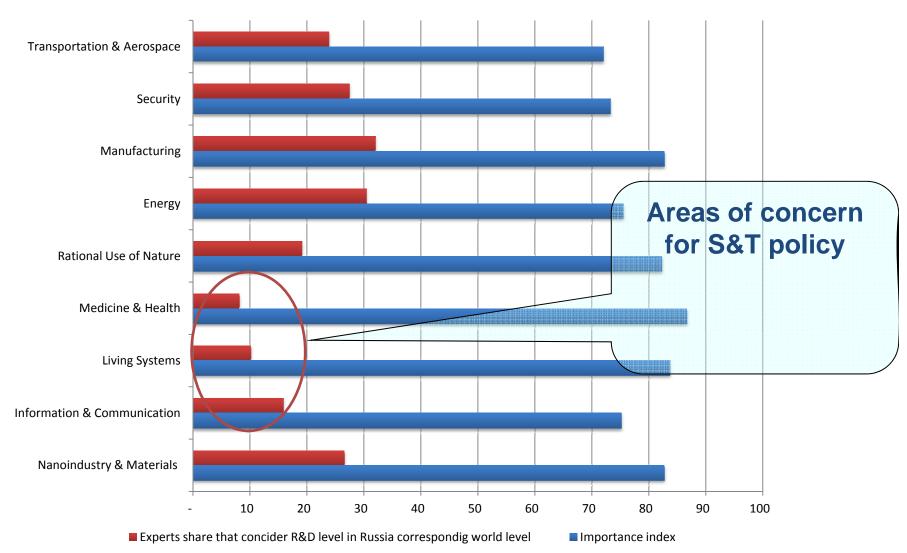
- nuclear technologies
- hydrogen energy
- organic fuel and microsystems
- composites and ceramic materials
- membranes and catalysts
- biocompatible materials



#### **Delphi 2025:** informing policy making

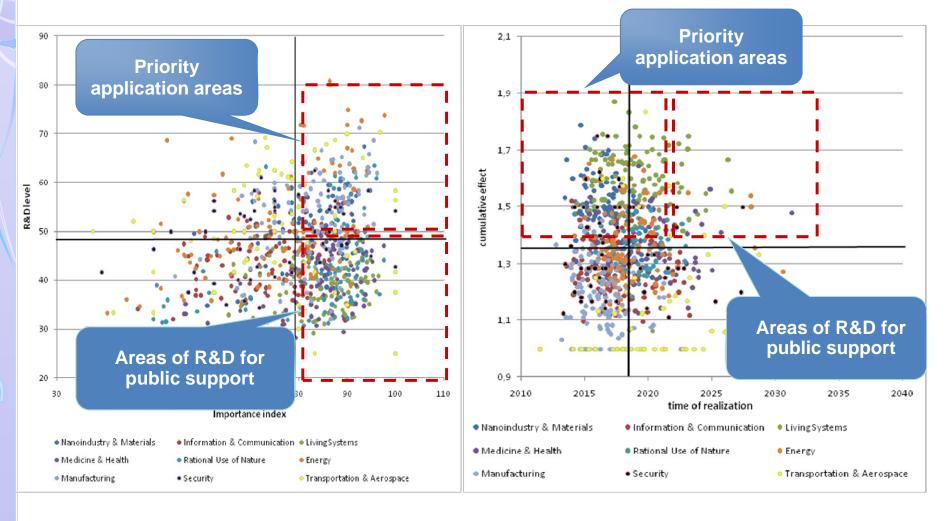


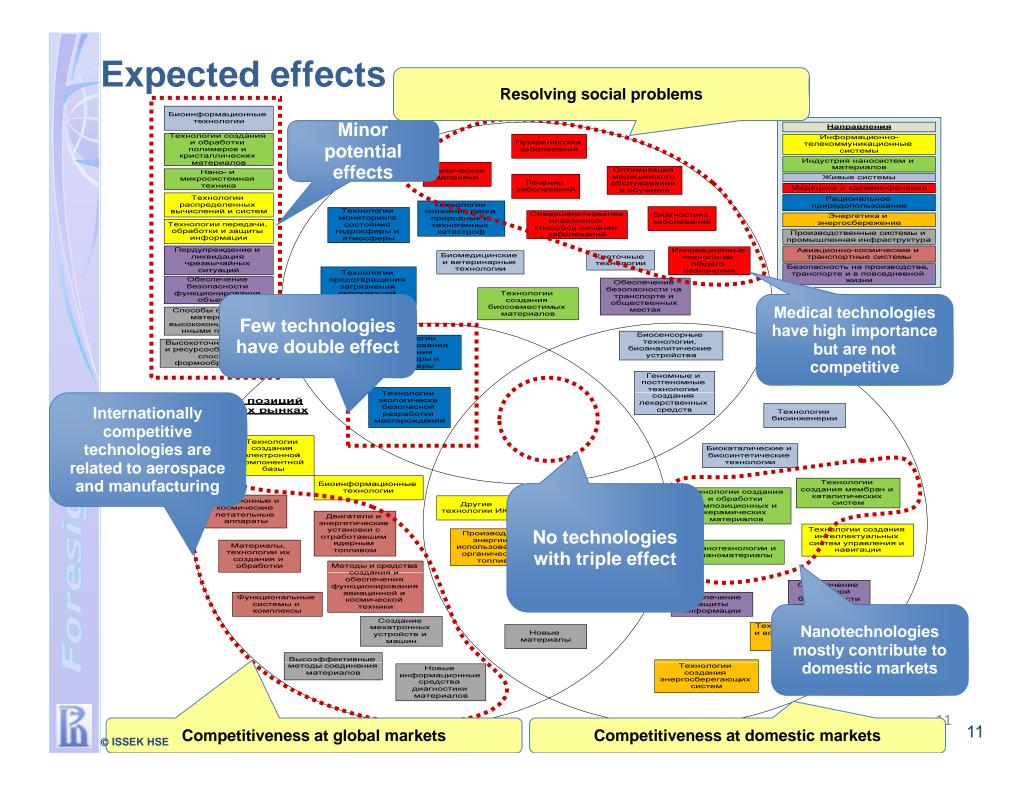
#### **R&D** level vs importance of **S&T** areas



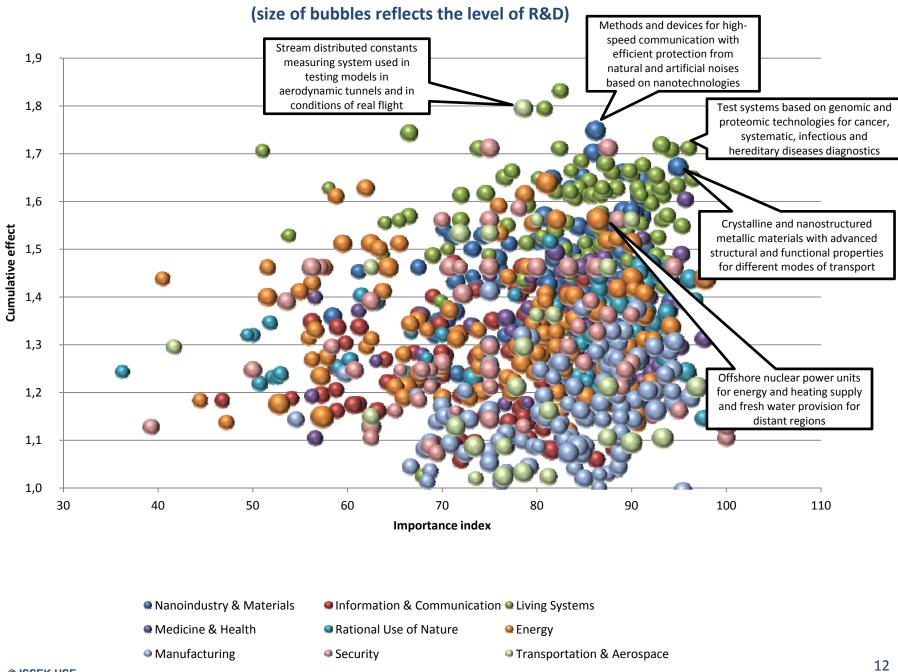


# **Selection of priorities** on the basis of the Delphi survey



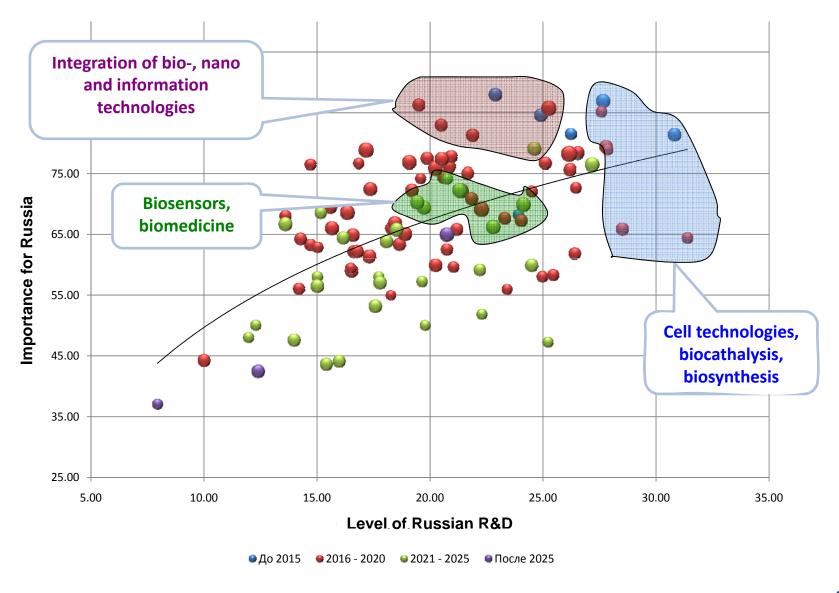


#### Themes' importance, R&D level and cumulative effect



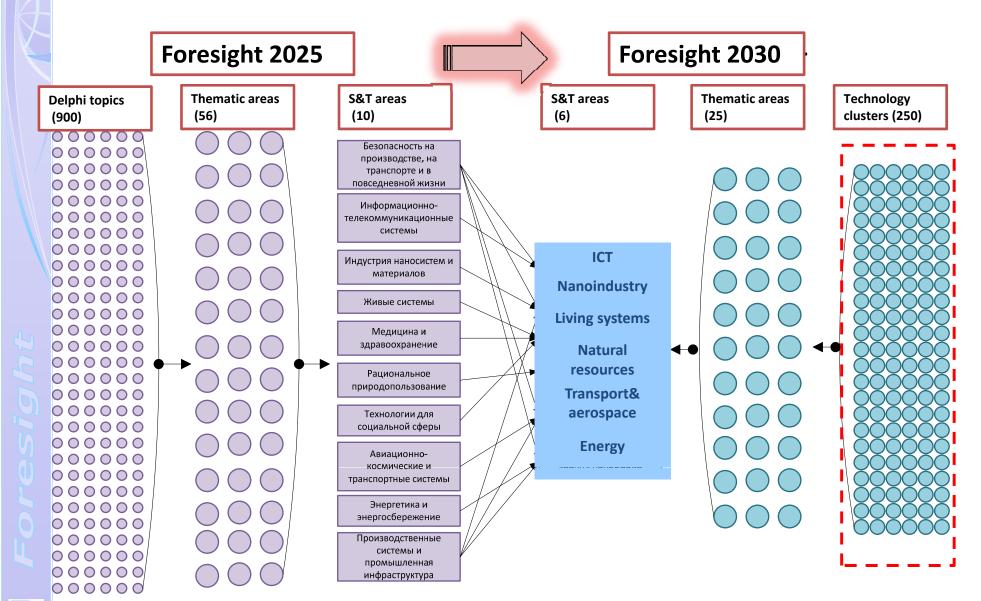


#### Identification of promising innovation clusters

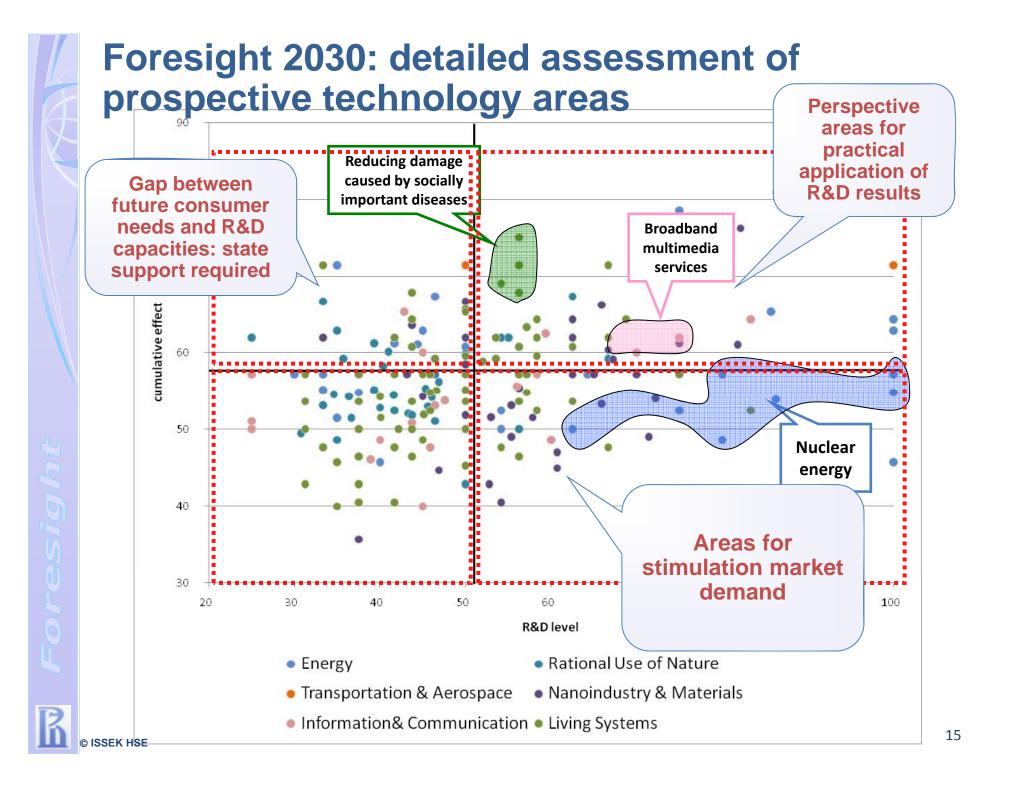




#### 2<sup>nd</sup> cycle: from topics to technology areas







# Foresigh

#### 2nd cycle results: use for policy making

- ➤ Assessment of S&T impact as a means for better grounded long-term social and economic planning and budgeting
- ➤ Development of scenarios and policy measures to support innovation in particular sectors of the Russian economy
- ➤ Identification of large-scale promising innovation projects aimed at development of new products on the basis of "technology packages" (e.g. potential "marrying" of domestic and imported technologies)
- > Identification of key areas of basic research
- Creating a background for selection of S&T priority areas and critical technologies

#### 3<sup>rd</sup> cycle: application-driven S&T Foresight

Global trends and challenges of S&T development

Scenarios of long-term S&T development

Identification of points of effort's application

**External factors** 

**Alternatives** 

Perspective market segments

Innovative products and services

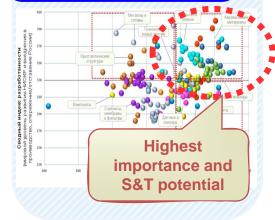
New technological solutions

R&D

# Roadmaps for priorities realisation



## System of priorities



#### **Major goals**

- Identification of the most prospective for Russia in the long run areas of S&T and their implementation providing for competitive advantages
- Identification of areas for potential large scale innovation projects
- Assessment of future demand for key S&T related resources (basic and applied research, HRST and their skills et al)
- Integration with the formulation of national S&T and innovation policies (technology platforms, programmes of innovation development, government S&T programmes et al)

#### **S&T Foresight: further activities**

Development of a network of Foresight Centres at leading universities

Integrated models for forecasting major S&T, innovation and education indicators

Dissemination and discussion of results

Involvement of businesses, technology platforms, development institutes, large companies Analysis of global S&T trends

**Innovation challenges** 

Analysis of S&T trends in Russia

S&T and innovation capacities

**Expert and analytical studies** 

**Expert panels (including business and foreign experts)** 

Foresight of S&T areas

Innovation markets and demand for technologies

Major sectors of economy

Priorities for technology modernisation

Integration to global value added chains

Areas to pursue global leadership

Macroeconomic scenarios

Foresight of Basic Research

Future demand for skills

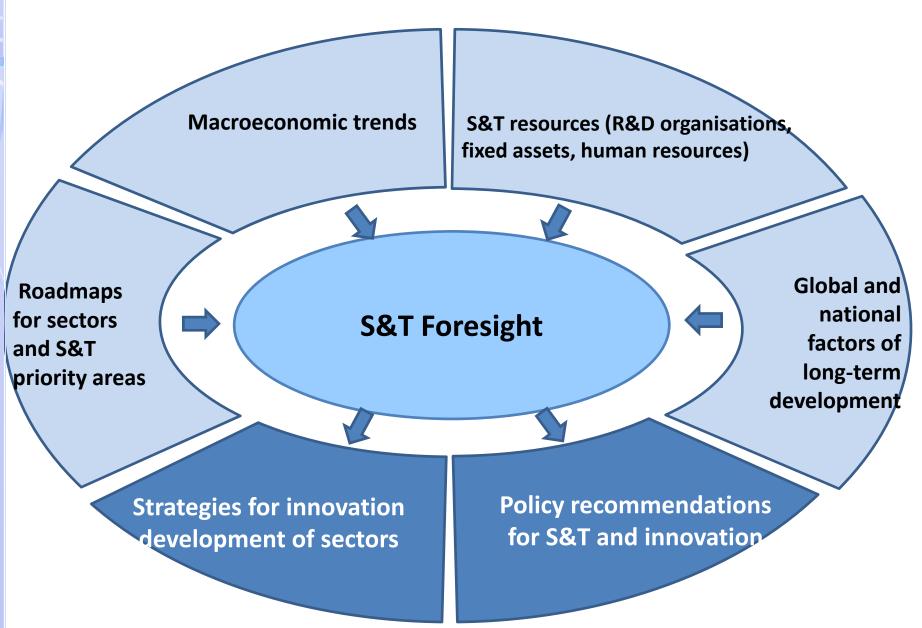
Roadmaps for sectors and product groups

Innovation strategies for sectors of economy

Policy recommendations

**S&T Priorities** 

#### **Major components of S&T Foresight**



#### Key features of the ongoing activities

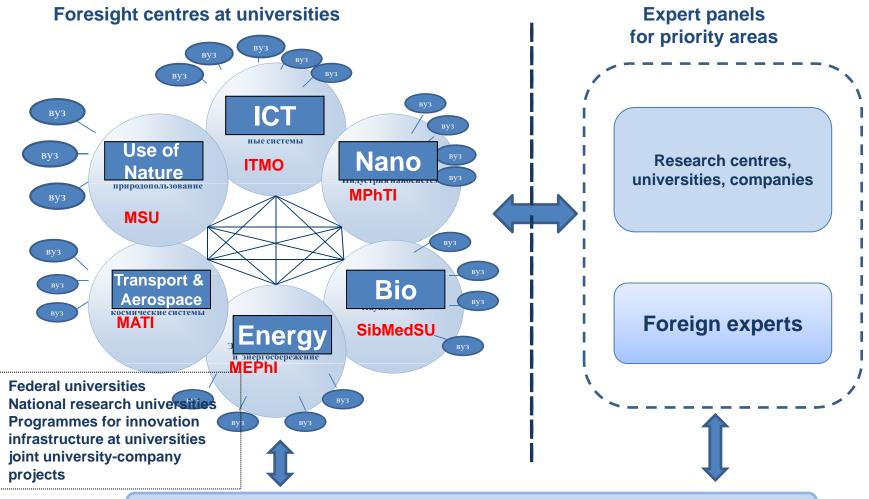
- ➤ Methodology: from sectoral structures to markets
- > Assessing future demand for skills
- > Wider coverage of the sectors of the Russian economy
- ➤ Building a sustainable participants' networks: expert panels, sectoral Foresight centres at leading universities
- ➤ Engagement of businesses: technology platforms, programmes of innovation development of state owned companies, business associations
- > Closer interaction with everyday policy making in S&T and innovation: presentation of outputs
- ➤ Wide dissemination and discussion of results, building sustainable feedback



Moving from informing policies to designing them



#### **Building sustainable expert networks**



Sectoral expert: technology platforms, state owned companies, government agencies, business associations



## Addressing global and national factors of long-term development

Major factors of S&T development

Global technology trends

Comparative analysis of Foresight practices

**Demand for innovation** 

Scenarios for global shifts of technological modes

S&T trends

Social, cultural and geopolitical factors

Assessment of Russia's potential for technology development

Analysis of S&T Foresight methodologies

Measures to increase Russia's competitiveness in the long run

Recommendations on priorities for basic production facilities

Recommendations on development of Foresight methodologies

**STEEPV** 

Society Technology Economy Environment Policy Values

#### **Contribution to macroeconomic policies**

Mutual impact of S&T and socioeconomic trends Complex forecast of major indicators of S&T, innovation and education

**Methodological issues** 

Building a complex system of indicators, development of models

**Empirical analysis** 

Assessment of key macroeconomic effects for S&T, innovation and education in RF

Macroeconomic scenarios for the post-crisis period

Scenario-based forecasts for short- and mid-term

Assessment of macroeconomic and structural effects

Scenario-based forecasts of S&N impact on socio-economic development



#### **Assessing future demand for S&T resources**

Foresight of basic research

Research areas providing new S&T results and technological breakthroughs

**Assessment of Russia's standing** 

**Centres of excellence** 

**Proposals for programmes of basic research** 

S&T potential

**R&D** organisations

**Human resources** 

**R&D** funding

**S&T** fixed assets

International cooperation



S&T Foresight: 2030

Integration of the results

Long-term demand for skills in the field of technological innovation

List of key technological innovation

Assessment of level of innovation skills

**Drivers for demand for skills** 

**Policy recommendations** 



**Analysis of best practices** 

**Analysis of new instruments for Russia** 

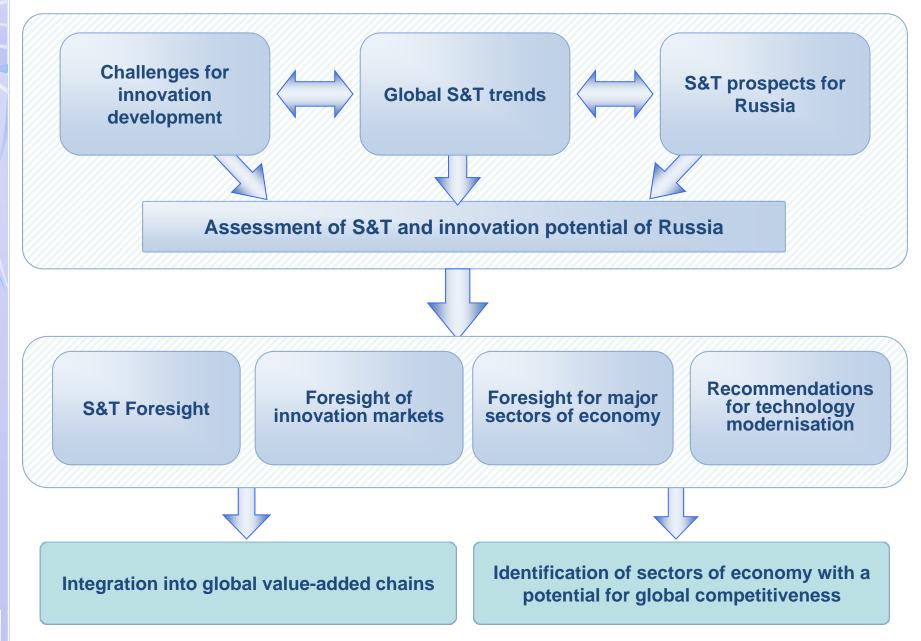
**Policy recommendations** 



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#### **S&T Foresight**





#### Integration to policy design

- Priority S&T areas, list of critical technologies
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#### **Anticipated outputs**

#### • S&T

- Scientific results
- Breakthrough technologies
- Innovation products and services
- Assessment of Russia vis-à-vis world leaders

#### Demand for technologies from innovation markets

- Urgent demand for S&T for achieving development goals
- New markets
- risks, barriers, limitations
- Russia's competitive advantages

#### Major sectors of economy

- Scenarios
- Strategic forks
- Technological priorities

#### Issues for discussion

#### **Engagement of experts:**

- how to assure participation of business?
- number of experts vs their quality a right balance?
- how to prove the quality of experts and their sufficiency?
- how to engage foreign experts?

How Foresight can help to opt between the support of "traditional" areas and emerging fields with potentially high economic and social return



#### Issues for discussion

How can regular monitoring and evaluation of Foresight contribute to the quality assurance?

How to find a balance between different types of priorities (macro-, mission-oriented, thematic et al)?

How to provide a stronger focus on policy agenda and a better 'grounded' approach (articulation of business demand, roadmapping for promising areas, evidence-based studies, integrated forecasting S&T, innovation and education indicators etc)

Is a broader set of instruments required (combination of qualitative and quantitative methods, weak signals and wild cards, horizon scanning et al)?



#### Issues for discussion

#### **Implementation of Foresight outputs**

National S&T Programme 2013-2020

- Thematic Priorities
- Results to be achieved
- A background for formulation of research projects to be funded
- Distribution of funding between priorities

Strategies for the sectors of economy

Strategies for social and economic development



## Diminishing uncertainties Managing risks | SSUES for discussion

Informing policies
Designing policies
Priorities: mission oriented
Infrastructural
Thematic

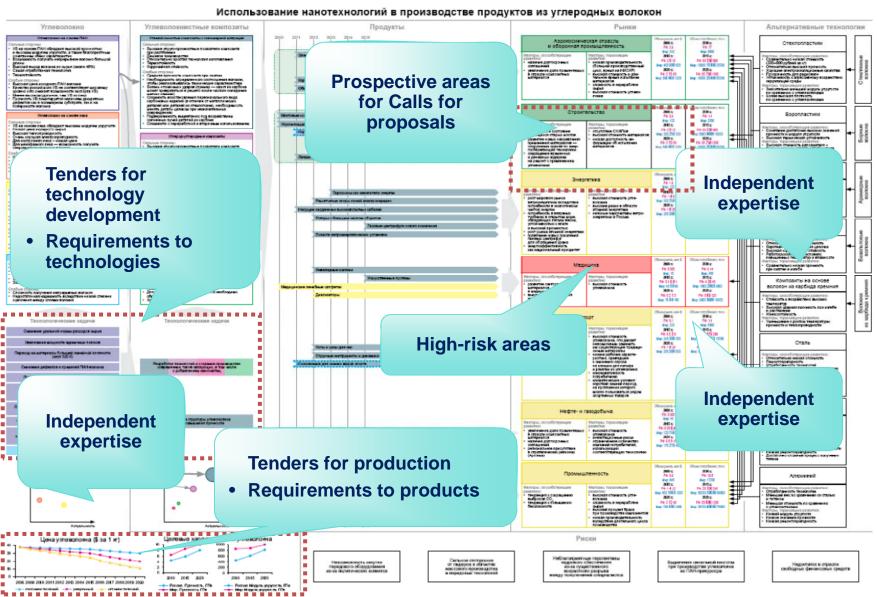
Policies for regions Corporations (private vs public) Resource allocation

Early warning
Future demand
Future rends

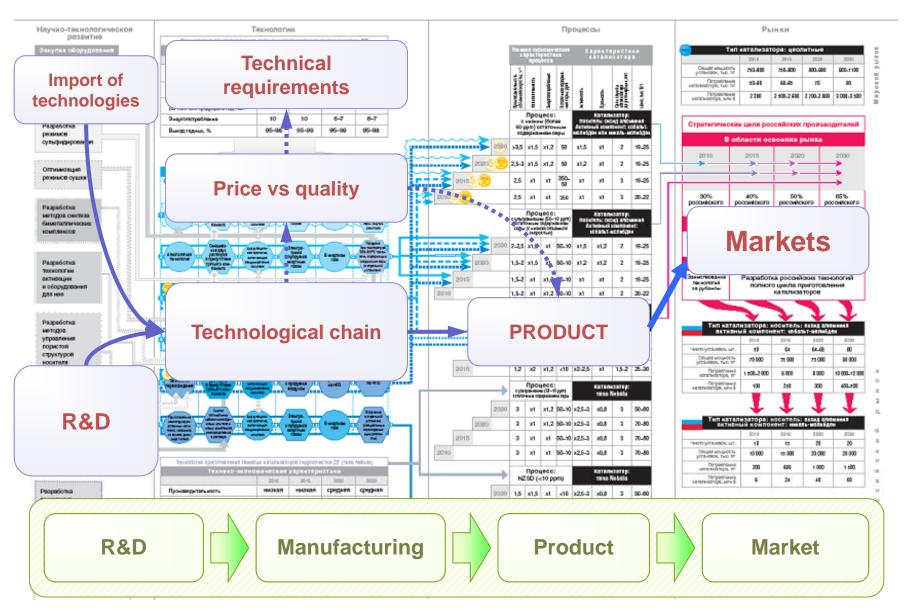
**Public interests vs corporate interests** 



### Roadmaps as a policy instrument



#### **Optional strategies based on roadmaps**





## Thank you!

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